# 103d CONGRESS S. 349

# **AMENDMENT**

# In the House of Representatives, U. S.,

March 24, 1994.

Resolved, That the bill from the Senate (S. 349) entitled "An Act to provide for the disclosure of lobbying activities to influence the Federal Government, and for other purposes", do pass with the following

# **AMENDMENT:**

Strike out all after the enacting clause, and insert:

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Lobbying Disclosure Act
- 3 of 1994".
- 4 SEC. 2. FINDINGS.
- 5 The Congress finds that—
- 6 (1) responsible representative Government re-
- 7 quires public awareness of the efforts of paid lobbyists
- 8 to influence the public decision making process in
- 9 both the legislative and executive branches of the Fed-
- 10 eral Government;
- 11 (2) existing lobbying disclosure statutes have
- been ineffective because of unclear statutory language,
- weak administrative and enforcement provisions, and
- an absence of clear guidance as to who is required to
- 15 register and what they are required to disclose; and

1 (3) the effective public disclosure of the identity 2 and extent of the efforts of paid lobbyists to influence 3 Federal officials in the conduct of Government actions 4 will increase public confidence in the integrity of 5 Government.

### 6 SEC. 3. DEFINITIONS.

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- 7 As used in this Act:
- 8 (1) AGENCY.—The term "agency" has the mean-9 ing given that term in section 551(1) of title 5, Unit-10 ed States Code.
  - (2) CLIENT.—The term "client" means any person or entity (including a State or local government) who employs or retains another person for financial or other compensation to conduct lobbying activities on behalf of that person or entity or another person or entity. An organization whose employees act as lobbyists on its own behalf is both a client and an employer of such employees. In the case of any person or entity that employs or retains a lobbyist to conduct lobbying activities on behalf of another person or entity, the client is both the person or entity that employs or retains the lobbyist and the person or entity on whose behalf the lobbyist conducts lobbying activities. In the case of a coalition or association that em-

1	ploys or retains other persons to conduct lobbying ac-
2	tivities, the client is—
3	(A) the coalition or association and not its
4	individual members when the lobbying activities
5	are conducted on behalf of its membership and
6	financed by the coalition's or association's dues
7	and assessments, or
8	(B) the individual member or members,
9	when the lobbying activities are, directly or indi-
10	rectly, financed separately by one or more indi-
11	vidual members and not by the coalition's or as-
12	sociation's dues and assessments.
13	(3) Covered executive branch official.—
14	The term "covered executive branch official" means—
15	(A) the President or the President-elect;
16	(B) the Vice President or the Vice Presi-
17	dent-elect;
18	(C) any officer or employee (other than a
19	clerical or secretarial employee) of the Executive
20	Office of the President or any individual func-
21	tioning in the capacity of such an officer or em-
22	ployee on an unpaid basis;
23	(D) any officer or employee serving in a po-
24	sition in level I, II, III, IV, or V of the Executive

1	Schedule, as designated by statute or executive
2	order;
3	(E) any officer or employee serving in a
4	Senior Executive Service position, as defined in
5	section 3132 (a)(2) of title 5, United States Code;
6	(F) any member of the uniformed services
7	whose pay grade is at or above O-7 under sec-
8	tion 201 of title 37, United States Code; and
9	(G) any officer or employee serving in a po-
10	sition of a confidential, policy-determining, pol-
11	icy-making, or policy-advocating character de-
12	scribed in section 7511(b)(2) of title 5, United
13	States Code, including an employee listed in
14	schedule C of subpart C of part 213 of title 5 of
15	the Code of Federal Regulations.
16	(4) Covered legislative branch official.—
17	(A) In general.—The term "covered legis-
18	lative branch official'' means—
19	(i) a Member of Congress or a Member-
20	elect of Congress;
21	(ii) an elected officer of either House of
22	Congress;
23	(iii) any employee of a Member of
24	Congress or of a committee of either House
25	of Congress;

1	(iv) any employee on the leadership
2	staff of the House of Representatives and
3	any employee on the leadership staff of the
4	Senate;
5	(v) any employee of a joint committee
6	of the Congress; and
7	(vi) any employee of a working group
8	or caucus organized to provide legislative
9	services or other assistance to Members of
10	Congress.
11	(B) Definitions.—For purposes of subpara-
12	graph (A)—
13	(i) the terms "employee on the leadership
14	staff of the House of Representatives" and "em-
15	ployee on the leadership staff of the Senate'' have
16	the meanings given these terms in section
17	207(e)(4) of title 18, United States Code;
18	(ii) the term "employee" includes any indi-
19	vidual functioning in the capacity of an em-
20	ployee described in subparagraph (A) on an un-
21	paid basis but the term does not include a cleri-
22	cal or secretarial employee, and
23	(iii) the term ''Member of Congress'' means
24	a Senator or a Representative in, or Delegate or
25	Resident Commissioner, to the Congress.

1	(5) Director.—The term "Director" means the
2	Director of the Office of Lobbying Registration and
3	Public Disclosure.
4	(6) Employee.—Except as provided in para-
5	graph (4)(B)(ii), the term "employee" means any in-
6	dividual who is an officer, employee, partner, direc-
7	tor, or proprietor of an organization, but does not in-
8	clude—
9	(A) independent contractors; or
10	(B) volunteers who receive no financial or
11	other compensation from the organization for
12	their services.
13	(7) Foreign entity.—The term "foreign entity"
14	means a foreign principal as such term is defined in
15	subsection (b) of section 1 of the Foreign Agents Reg-
16	istration Act of 1938 (22 U.S.C. 611 (b)).
17	(8) Grass roots lobbying communica-
18	TIONS.—The term "grass roots lobbying communica-
19	tions'' means—
20	(A) any communication that attempts to
21	influence any legislation through an attempt to
22	affect the opinions of the general public or any
23	segment thereof;
24	(B) any communication between an organi-
25	zation and any bona fide member of such orga-

nization to directly encourage such member to make a communication to a covered executive branch official or a covered legislative branch official with regard to a matter described in clause (i), (ii), (iii), or (iv) of paragraph (10)(A) of section 3; and

(C) any communication between an organization and any bona fide member of such organization to directly encourage such member to urge persons other than members to communicate as provided in either subparagraph (A) or subparagraph (B).

# (9) Lobbying activities.—

(A) Definition.—The term "lobbying activities" means lobbying contacts and efforts in support of such contacts, including preparation and planning activities, research and other background work that is intended at the time it is performed, for use in contacts, and coordination with the lobbying activities of others. Except as provided in subparagraph (B), lobbying activities also include—

(i) grass roots lobbying communications, and

1	(ii) any communication described in
2	clause (iii), (v), (vii), (viii), or (xvi) of
3	paragraph (10)(B),
4	to the extent that such communications are made
5	in support of a lobbying contact.
6	(B) Religious organizations.—Lobbying
7	activities do not include grass roots lobbying
8	communications by churches, their integrated
9	auxiliaries, conventions or associations of
10	churches, and religious orders that are exempt
11	from filing Federal income tax returns under
12	paragraph $(2)(A)(i)$ or $(2)(A)(iii)$ of section
13	6033(a) of the Internal Revenue Code of 1986,
14	unless such communications are made by any
15	person or organization required to be identified
16	under section 4(b)(5) of this Act.
17	(10) Lobbying contact.—
18	(A) Definition.—The term ''lobbying con-
19	tact'' means any oral or written communication
20	(including an electronic communication) to a
21	covered executive branch official or a covered leg-
22	islative branch official that is made on behalf of
23	a client with regard to—

1	(i) the formulation, modification, or
2	adoption of Federal legislation (including
3	legislative proposals);
4	(ii) the formulation, modification, or
5	adoption of a Federal regulation, Executive
6	order, or any other program, policy, or po-
7	sition of the United States Government;
8	(iii) the administration or execution of
9	a Federal program or policy (including the
10	negotiation, award, or administration of a
11	Federal contract, grant, loan, permit, or li-
12	cense), except that this clause does not in-
13	clude communications that are made to any
14	covered executive branch official—
15	(I) who is serving in a Senior Ex-
16	ecutive Service position described in
17	paragraph (3)(E), or
18	(II) who is a member of the uni-
19	formed services whose pay grade is
20	lower than O-9 under section 201 of
21	title 37, United States Code,
22	in the agency responsible for taking such
23	administrative or executive action; or

1	(iv) the nomination or confirmation of
2	a person for a position subject to confirma-
3	tion by the Senate.
4	(B) Exceptions.—The term "lobbying con-
5	tact'' does not include communications that
6	are—
7	(i) made by public officials acting in
8	their official capacity;
9	(ii) made by representatives of a media
10	organization if the purpose of the commu-
11	nication is gathering and disseminating
12	news and information to the public;
13	(iii) made in a speech, article, publica-
14	tion, or other material which is widely dis-
15	tributed to the public through radio, tele-
16	vision, cable television, or other medium of
17	mass communication;
18	(iv) made on behalf of a government of
19	a foreign country or a foreign political
20	party and disclosed under the Foreign
21	Agents Registration Act of 1938 (22 U.S.C.
22	611 et seq.);
23	(v) requests for meetings, requests for
24	the status of matters described in clauses
25	(i), (ii), (iii), and (iv) of subparagraph (A),

1	or other similar requests, if the requests do
2	not include attempts to influence a covered
3	executive branch official or a covered legis-
4	lative branch official;
5	(vi) made in the course of participa-
6	tion in an advisory committee subject to the
7	Federal Advisory Committee Act;
8	(vii) testimony given before a commit-
9	tee, subcommittee, or task force of the Con-
10	gress, or submitted for inclusion in the pub-
11	lic record of a hearing conducted by such
12	committee, subcommittee, or task force;
13	(viii) information provided in writing
14	in response to a written request for specific
15	information from a covered executive branch
16	official or a covered legislative branch offi-
17	cial;
18	(ix) required by subpoena, civil inves-
19	tigative demand, or otherwise compelled by
20	statute, regulation, or other action of the
21	Congress or an agency;
22	(x) made in response to a notice in the
23	Federal Register, Commerce Business Daily,
24	or other similar publication soliciting com-
25	munications from the public and directed to

1	the agency official specifically designated in
2	the notice to receive such communications;
3	(xi) not possible to report without dis-
4	closing information, the unauthorized dis-
5	closure of which is prohibited by law;
6	(xii) made to officials in an agency
7	with regard to—
8	(I) a judicial proceeding or a
9	criminal or civil law enforcement in-
10	quiry, investigation, or proceeding, or
11	(II) a filing or proceeding that the
12	Government is specifically required by
13	statute or regulation to maintain or
14	conduct on a confidential basis,
15	if that agency is charged with responsibility
16	for such proceeding, inquiry, investigation,
17	or filing;
18	(xiii) made in compliance with written
19	agency procedures regarding an adjudica-
20	tion conducted by the agency under section
21	554 of title 5, United States Code, or sub-
22	stantially similar provisions;
23	(xiv) written comments filed in the
24	course of a public proceeding or other com-

1	munications that are made on the record in
2	a public proceeding;
3	(xv) a petition for agency action made
4	in writing pursuant to established agency
5	procedures;
6	(xvi) made on behalf of an individual
7	with regard to that individual's benefits,
8	employment, or other personal matters in-
9	volving only that individual, except that
10	this subclause does not apply to any com-
11	munication with respect to the formulation,
12	modification, or adoption of private legisla-
13	tion for the relief of that individual;
14	(xvii) disclosures by an individual to
15	the appropriate authority on account of
16	which that individual is protected against
17	adverse personnel actions, or other reprisals,
18	under the amendments made by the Whistle-
19	blower Protection Act of 1989, the Inspector
20	General Act of 1978, or other provision of
21	law;
22	(xviii) made by a church, its inte-
23	grated auxiliary, a convention or associa-
24	tion of churches, or a religious order that is
25	exempt from filing a Federal income tax re-

1	turn under paragraph (2)(A)(i) or
2	(2)(A)(iii) of section 6033(a) of the Internal
3	Revenue Code of 1986 if the communication
4	constitutes the free exercise of religion or is
5	for the purpose of protecting the right to the
6	free exercise of religion; and
7	(xix) between—
8	(I) officials of a self-regulatory or-
9	ganization recognized by Federal law,
10	and
11	(II) the Federal regulatory agency
12	with jurisdiction over such organiza-
13	tion,
14	relating to the regulatory responsibilities of
15	such organization under such law.
16	The term ''media organization'', as used in
17	clause (ii), means an organization engaged in
18	disseminating information to the general public
19	through a newspaper, magazine, other publica-
20	tion, radio, television, cable television, or other
21	medium of mass communication.
22	(11) Lobbyist.—The term "lobbyist" means any
23	individual who is employed or retained by a client
24	for financial or other compensation for services that
25	include one or more lobbying contacts, other than an

1	individual whose lobbying activities constitute less
2	than 10 percent of the time engaged in the services
3	provided by such individual to that client.
4	(12) Organization.—The term "organization"
5	means any corporation, company, foundation, asso-
6	ciation, labor organization, firm, partnership, society,
7	joint stock company, or group of organizations.
8	(13) Public official.—The term "public offi-
9	cial" means any elected official, appointed official, or
10	an employee of—
11	(A) a Federal, State, or local unit of gov-
12	ernment in the United States other than—
13	(i) a college or university which is an
14	agency or instrumentality of the govern-
15	ment of any State or of a local unit of gov-
16	ernment thereof, or which is owned or oper-
17	ated by such a government or by any agen-
18	cy or instrumentality of one or more such
19	governments;
20	(ii) a government-sponsored enterprise
21	as defined in section 3(8) of the Congres-
22	sional Budget and Impoundment Control
23	Act of 1974; or
24	(iii) a public utility, including any
25	entity that provides gas, electricity, water,

1	or communications, which is an agency or
2	instrumentality of the government of any
3	State or States or of a local unit of govern-
4	ment of a State or which is owned, con-
5	trolled, or operated by such a government or
6	by any agency or instrumentality of one or
7	more such governments;
8	(B) a Government corporation (as defined
9	in section 9101 of title 31, United States Code);
10	(C) an organization of State or local elected
11	or appointed officials other than officials of an
12	entity described in clause (i), (ii), or (iii) of sub-
13	paragraph (A);
14	(D) an Indian tribe (as defined in section
15	4(e) of the Indian Self-Determination and Edu-
16	cation Assistance Act (25 U.S.C. 450b(e)),
17	(E) a national or State political party or
18	any organizational unit thereof, or
19	(F) a national, regional, or local unit of
20	any foreign government.
21	(14) The term "State" means each of the several
22	States, the District of Columbia, and any common-
23	wealth territory, or possession of the United States.
24	SEC. 4. REGISTRATION OF LOBBYISTS.
25	(a) Registration.—

1	(1) General rule.—Not later than 30 days
2	after a lobbyist first makes a lobbying contact or is
3	employed or retained to make a lobbying contact,
4	whichever is earlier, such lobbyist (or, as provided
5	under paragraph (2), the organization employing
6	such lobbyist), shall register with the Office of Lobby-
7	ing Registration and Public Disclosure.
8	(2) Organization rule.—Any organization
9	that has one or more employees who are lobbyists
10	shall make the registration required by paragraph (1)
11	on behalf of such employees.
12	(3) Exemption.—
13	(A) GENERAL RULE.—Notwithstanding
14	paragraph (1) or (2), an individual or organiza-
15	tion whose—
16	(i) total income for matters related to
17	lobbying activities on behalf of a particular
18	client (in the case of a lobbyist making lob-
19	bying contacts on behalf of a client other
20	than the organization employing such lob-
21	byist), or
22	(ii) total expenses in connection with
23	lobbying activities (in the case of a lobbyist
24	making lobbying contacts on behalf of the
25	organization employing such lobbyist),

1	do not exceed, or are not expected to exceed
2	\$2,500 (as estimated under section 5) in the
3	semiannual period described in section 5(a) dur-
4	ing which the registration would be made is not
5	required to register under subsection (a) with re-
6	spect to such client.
7	(B) Adjustment.—The \$2,500 figure in
8	subparagraph (A) shall be adjusted—
9	(i) on January 1, 1997, to reflect
10	changes in the Consumer Price Index (as
11	determined by the Secretary of Labor) since
12	the date of the enactment of this Act, and
13	(ii) on January 1 of each fourth year
14	occurring after January 1, 1997, to reflect
15	changes in the Consumer Price Index (as
16	determined by the Secretary of Labor) dur-
17	ing the preceding 4-year period,
18	rounded to the nearest \$100.
19	(b) Contents of Registration.—Each registration
20	under this section shall be in such form as the Director shall
21	prescribe by regulation and shall contain—
22	(1) the name, address, business telephone num-
23	ber, and principal place of business of the registrant,
24	and a general description of its business or activities;

1	(2) the name, address, and principal place of
2	business of the registrant's client, and a general de-
3	scription of its business or activities (if different from
4	paragraph (1));
5	(3) the name, address, and principal place of
6	business of any organization, other than the client,
7	that—
8	(A) contributes or has agreed to contribute
9	more than \$5,000 toward the lobbying activities
10	of the registrant in the semiannual period de-
11	scribed in section $5(a)$ in which the registration
12	is made; and
13	(B) significantly participates or has agreed
14	to participate significantly in the planning, su-
15	pervision, or control of such lobbying activities;
16	(4) the name, address, principal place of busi-
17	ness, amount of any contribution of more than \$5,000
18	to the lobbying activities of the registrant, and ap-
19	proximate percentage of equitable ownership in the
20	client (if any) of any foreign entity that—
21	(A) holds at least 20 percent equitable own-
22	ership in the client or any organization identi-
23	fied under paragraph (3);
24	(B) directly or indirectly, in whole or in
25	major part, plans, supervises, controls, directs,

1	finances, or subsidizes the lobbying activities of
2	the registrant; or
3	(C) is an affiliate of the client or any orga-
4	nization identified under paragraph (3) and has
5	a direct interest in the outcome of the lobbying
6	activity;
7	(5) the name, address, and principal place of
8	business of any person or organization retained by
9	the registrant (other than an employee of the reg-
10	istrant) to conduct grass roots lobbying communica-
11	tions on behalf of the registrant or the client of the
12	registrant (other than a person or organization that
13	is separately registered under this Act in connection
14	with such representation);
15	(6) a statement of—
16	(A) the general issue areas in which the reg-
17	istrant expects to engage in lobbying activities
18	on behalf of the client, and
19	(B) to the extent practicable, specific issues
20	that have (as of the date of the registration) al-
21	ready been addressed or are likely to be ad-
22	dressed in lobbying activities; and
23	(7) the name of each employee of the registrant
24	who has acted or whom the registrant expects to act
25	as a lobbyist on behalf of the client and, if any such

employee has served as a covered executive branch official or a covered legislative branch official in the 2 years before the date on which such employee was first required to register as a lobbyist on behalf of the client, the position in which such employee served.

# (c) Guidelines for Registration.—

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- (1) MULTIPLE CLIENTS.—In the case of a registrant making lobbying contacts on behalf of more than one client, a separate registration under this section shall be filed for each such client.
- (2) MULTIPLE LOBBYISTS.—Any organization that has one or more employees who are lobbyists shall file a single registration under this section for each client on whose behalf its employees act as lobbyists covering all lobbying contacts made by such employees on behalf of such client.
- (3) MULTIPLE CONTACTS.—If a registrant makes another lobbying contact for the same client with a covered executive branch official or covered legislative branch official, such contact will not require another registration under paragraph (1).
- 22 (d) Termination of Registration.—A registrant 23 who after registration does not—

1	(1) engage in any lobbying activities in a semi-
2	annual reporting period on behalf of the client with
3	respect to which the registrant registered, and
4	(2) anticipate any additional lobbying activities
5	for such client in the 12-month period following such
6	reporting period,
7	shall notify the Director of the termination of such activities
8	and shall not be required to file any additional reports with
9	respect to such client under this section.
10	SEC. 5. REPORTS BY REGISTERED LOBBYISTS.
11	(a) Semiannual Report.—
12	(1) In general.—No later than 30 days after
13	the end of the semiannual period beginning on the
14	first day of each January and the first day of July
15	of each year in which a registrant is registered under
16	section 4, each registrant shall file a report with the
17	Office of Lobbying Registration and Public Disclosure
18	on its lobbying activities during such semiannual pe-
19	riod. A separate report shall be filed for each client
20	of the registrant.
21	(2) Exemption.—
22	(A) Income or expenses of less than
23	\$2,500.—Any registrant whose—
24	(i) total income for a particular client
25	for matters that are related to lobbying ac-

1	tivities on behalf of that client (in the case
2	of a registrant described in subsection
3	(b)(3)), or
4	(ii) total expenses in connection with
5	lobbying activities (in the case of a reg-
6	istrant described in subsection $(b)(4)$ ,
7	are less than \$2,500 in a semiannual period (as
8	estimated under paragraph (3) or (4) of sub-
9	section (b), or paragraph (3) of subsection (c), as
10	applicable) is deemed to be inactive during such
11	period and may comply with the reporting re-
12	quirements of this section by so notifying the Di-
13	rector in such form as the Director may pre-
14	scribe.
15	(B) Adjustment.—The \$2,500 figure in
16	subparagraph (A) shall be adjusted as provided
17	in section $4(a)(3)(B)$ .
18	(b) Contents of Report.—Each semiannual report
19	filed under subsection (a) shall be in such form as the Direc-
20	tor shall prescribe by regulation and shall contain—
21	(1) the name of the registrant, the name of the
22	client, and any changes or updates to the information
23	provided in the initial registration;

1	(2) for each general issue area in which the reg-
2	istrant engaged in lobbying activities on behalf of the
3	client during the semiannual filing period—
4	(A) a list of the specific issues upon which
5	the registrant engaged in lobbying activities, in-
6	cluding, to the maximum extent practicable, a
7	list of bill numbers and references to specific reg-
8	ulatory actions, programs, projects, contracts,
9	grants, and loans;
10	(B) a statement of the Houses and commit-
11	tees of Congress and the Federal agencies con-
12	tacted by lobbyists employed by the registrant on
13	behalf of the client during the semiannual filing
14	period;
15	(C) a list of the employees of the registrant
16	who acted as lobbyists on behalf of the client;
17	(D) a description of the interest in the spe-
18	cific issues, if any, of any foreign entity identi-
19	fied under section 4(b)(4); and
20	(E) a list of the specific issues on which any
21	person or organization required to be identified
22	under section $4(b)(5)$ has engaged in grassroots
23	lobbying communications on behalf of the client;
24	(3) in the case of a registrant engaged in lobby-
25	ing activities on behalf of a client other than the reg-

- istrant, a good faith estimate of the total amount of all income from the client (including any payments to the registrant by any other person for lobbying activities on behalf of the client) during the semiannual period, other than income for matters that are unrelated to lobbying activities;
  - (4) in the case of a registrant engaged in lobbying activities on its own behalf, a good faith estimate of the total expenses that the registrant and its employees incurred in connection with lobbying activities during the semiannual filing period; and
- 12 (5) a good faith estimate of the total expenses 13 that the registrant and its employees incurred in con-14 nection with grassroots lobbying communications on 15 behalf of the client (including any amount paid in 16 connection with such communications to a person or 17 organization required to be identified under section 18 4(b)(5)).
- 19 (c) Estimates of Income or Expenses.—For pur-20 poses of this section, estimates of income or expenses shall 21 be made as follows:
- 22 (1) \$200,000 OR LESS.—Income or expenses of 23 \$200,000 or less shall be estimated in accordance with 24 the following categories:

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1	(A) At least \$2,500 but not more than
2	\$10,000.
3	(B) More than \$10,000 but not more than
4	\$20,000.
5	(C) More than \$20,000 but not more than
6	\$50,000.
7	(D) More than \$50,000 but not more than
8	\$100,000.
9	(E) More than \$100,000 but not more than
10	\$200,000.
11	(2) More than \$200,000.—Income or expenses
12	in excess of \$200,000 shall be estimated and rounded
13	to the nearest \$100,000.
14	(3) Estimates based on tax reporting sys-
15	TEM.—In the case of any registrant that reports lob-
16	bying expenditures as required by section 6033 of the
17	Internal Revenue Code of 1986, regulations prescribed
18	under section 7 of this Act shall provide that the reg-
19	istrant may make a good faith estimate of amounts
20	that would be required to be disclosed under such sec-
21	tion of the Internal Revenue Code of 1986 for the ap-
22	plicable semiannual period (by category of dollar
23	value) to meet the requirements of subsection (b)(4),
24	if each time the registrant makes such an estimate,

the registrant informs the Director that the registrant 1 2 is making such an estimate. (4) Construction.—In estimating total income 3 or expenses under this section, a registrant is not re-5 *quired to include—* (A) the value of contributed services for 6 7 which no payment is made; or (B) the expenses for services provided by an 8 independent contractor of the registrant who is 9 separately registered under this Act. 10 11 (d) Contacts.— 12 Contacts considered contacts WITHCOMMITTEES.—For purposes of subsection (b)(2), any 13 contact with a member of a committee of Congress, an 14 employee of a committee of Congress, or an employee 15 of a member of a committee of Congress regarding a 16 17 matter within the jurisdiction of such committee shall 18 be considered a contact with the committee. 19 (2) Contacts considered contacts 20 HOUSE OF CONGRESS.—For purposes of subsection (b)(2), any contact with a Member of Congress or an 21 22 employee of a Member of Congress regarding a matter which is not within the jurisdiction of a committee of 23

Congress of which that Member is a member shall be

1	considered a contact with the House of Congress of
2	that Member.
3	(3) Contacts considered contacts with
4	FEDERAL AGENCIES.—For purposes of subsection
5	(b)(2), any contact with a covered executive branch
6	official shall be considered a contact with the Federal
7	agency that employs that official.
8	(e) Extension for Filing.—The Director may grant
9	an extension of time of not more than 30 days for the filing
10	of any report under this section, upon the request of the
11	registrant, for good cause shown.
12	SEC. 6. PROHIBITION ON GIFTS, MEALS, TRAVEL, ENTER-
13	TAINMENT, REIMBURSEMENTS, AND LOANS;
	TAINMENT, REIMBURSEMENTS, AND LOANS; ITEMIZATION OF CERTAIN EXPENDITURES
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13 14 15 16	ITEMIZATION OF CERTAIN EXPENDITURES
14 15 16	ITEMIZATION OF CERTAIN EXPENDITURES  (a) IN GENERAL.—
14 15	ITEMIZATION OF CERTAIN EXPENDITURES  (a) IN GENERAL.—  (1) REGISTRANTS AND LOBBYISTS.—In accord-
14 15 16 17	ITEMIZATION OF CERTAIN EXPENDITURES  (a) IN GENERAL.—  (1) REGISTRANTS AND LOBBYISTS.—In accordance with this section, each registrant (including a
14 15 16 17	ITEMIZATION OF CERTAIN EXPENDITURES  (a) IN GENERAL.—  (1) REGISTRANTS AND LOBBYISTS.—In accordance with this section, each registrant (including a lobbyist employed by, or a lobbyist who is a member
14 15 16 17 18 19 20	ITEMIZATION OF CERTAIN EXPENDITURES  (a) IN GENERAL.—  (1) REGISTRANTS AND LOBBYISTS.—In accordance with this section, each registrant (including a lobbyist employed by, or a lobbyist who is a member of, a registrant) or any client of a registrant shall
14 15 16 17 18	(a) In General.—  (1) Registrants and lobbyists.—In accordance with this section, each registrant (including a lobbyist employed by, or a lobbyist who is a member of, a registrant) or any client of a registrant shall be—
14 15 16 17 18 19 20 21	(a) In General.—  (1) Registrants and lobbyists.—In accordance with this section, each registrant (including a lobbyist employed by, or a lobbyist who is a member of, a registrant) or any client of a registrant shall be—  (A) prohibited from providing, directly or

1	(B) required to make an itemized disclosure
2	of expenditures described in subsection (c) and
3	provided, directly or indirectly,
4	to a covered legislative branch official, to an entity
5	that is maintained or controlled by a covered legisla-
6	tive branch official, or to any other person or entity
7	on behalf of a covered legislative branch official (col-
8	lectively referred to in this subsection as a "covered
9	person or entity").
10	(2) Foreign lobbyists.—For purposes of this
11	section, a registrant or any client of a registrant shall
12	include a foreign principal (as defined in section 1(b)
13	of the Foreign Agents Registration Act) and an agent
14	of a foreign principal (as defined in section 1(c) of
15	such Act).
16	(b) Prohibition.—A registrant (including a lobbyist)
17	or any client of a registrant may not provide, directly or
18	indirectly (with funds of a registrant or a client), to or on
19	behalf of or for a covered person or entity:
20	(1) Travel, entertainment, food, and lodg-
21	ING.—Payment for local or long-distance transpor-
22	tation, entertainment, food, or lodging, whether pro-
23	vided in kind, by purchase of a ticket, by payment in
24	advance or by reimbursement, or otherwise.

1	(2) Reimbursement of an
2	expense.
3	(3) LOAN.—A loan.
4	(4) Gifts.—Any other item of value.
5	(c) Disclosure.—With respect to expenditures de-
6	scribed in this subsection, the prohibitions prescribed by
7	subsection (b) with respect to an expenditure will not apply
8	to a registrant or any client of a registrant if the registrant
9	discloses the expenditure of the registrant or the client, in
10	the registrant's semiannual report under section 5(a) or in
11	a separate report on itemized expenditures subject to the
12	same filing requirements, as follows:
13	(1) In general.—With respect to each expendi-
14	ture described in paragraph (2), the registrant shall
15	disclose—
16	(A) the name and position of the covered
17	legislative branch official or other covered person
18	or entity to whom or which or on behalf of whom
19	or which the expenditure was made;
20	(B) the type of the expenditure;
21	(C) the date on which the expenditure was
22	made; and
23	(D) the amount of the expenditure.

1	(2) Expenditures subject to disclosure.—
2	The following expenditures are subject to disclosure
3	under paragraph (1):
4	(A) Necessary travel-related expenditures
5	made by a registrant described in section $5(b)(4)$
6	or a client of a registrant described in section
7	5(b)(3) for a covered legislative branch official or
8	a person on behalf of such an official in connec-
9	tion with speaking engagements, fact finding
10	trips, substantial participation in an event
11	sponsored by an entity described in section
12	170(c) or 527(e) of the Internal Revenue Code of
13	1986, and similar events if the expenditure cov-
14	ers the costs of a trip for a period of not more
15	than—
16	(i) 4 consecutive days in the case of do-
17	mestic travel and 7 consecutive days (ex-
18	cluding travel days) in the case of inter-
19	national travel, and
20	(ii) 24 hours before or after such per-
21	son's actual participation in the event in
22	the case of domestic travel or 48 hours be-
23	fore or after such person's actual participa-
24	tion in the event in the case of international
25	travel.

Necessary travel-related expenditures include re-1 2 imbursements for necessary transportation whether or not such transportation occurs within 3 the periods described in clause (i) or (ii), but 4 does not include expenditures for travel, lodging, 5 or entertainment collateral to the event or meals 6 7 taken other than in a group setting to which all other attendees are invited. 8 9

- (B) Honorary degrees and associated meals and entertainment provided to a covered person or entity.
- (C) Food, refreshment, or entertainment provided a covered person or entity while attending a meeting or event with persons who are not United States citizens while on official travel to a foreign area.
- (3) Conferences.—With respect to each financial contribution or expenditure relating to a conference, retreat, or similar event for or on behalf of covered legislative branch officials which is sponsored by or affiliated with an official congressional organization, the registrant shall disclose—
- 23 (A) the nature of the conference, retreat, or 24 similar event:

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1	(B) the date or dates on which the con-
2	ference, retreat, or other event occurred;
3	(C) the identity of the organization that
4	sponsored or is affiliated with the event; and
5	(D) a single aggregate figure for the con-
6	tributions or expenditures made by the registrant
7	or client of the registrant in connection with the
8	conference, retreat, or similar event.
9	(4) Events.—With respect to each financial
10	contribution or expenditure that relates to a widely
11	attended event that is hosted or cohosted with, or in
12	honor of, 1 or more covered legislative branch offi-
13	cials, the registrant shall disclose—
14	(A) the name and position of each such cov-
15	ered legislative branch official that hosted,
16	cohosted, or was honored at such event
17	(B) the nature of the event;
18	(C) the date on which the event occurred;
19	and
20	(D) a single aggregate figure for the con-
21	tributions or expenditures made by the registrant
22	in connection with the event.
23	(5) Charitable contributions.—With respect
24	to each charitable contribution (as defined in section
25	170(c) of the Internal Revenue Code of 1986) made in

1	lieu of an honorarium on the basis of a designation,
2	recommendation, or other specification made by a
3	covered legislative branch official, the registrant shall
4	disclose—
5	(A) the name and position of each such cov-
6	ered legislative branch official;
7	(B) the name of any covered person or en-
8	tity to whom or which the contribution was
9	made;
10	(C) the date on which the contribution was
11	made; and
12	(D) the value of the contribution.
13	(6) Contributions to legal defense
14	FUND.—With respect to each contribution or other
15	payment made to a legal defense fund established for
16	the benefit of a covered legislative branch official, the
17	registrant shall disclose—
18	(A) the name and position of each such cov-
19	ered legislative branch official;
20	(B) the name of any other person or entity
21	to whom or which the contribution was made;
22	(C) the date on which the contribution was
23	made; and
24	(D) the value of the contribution.

(7) Notification.—Not less than 3 weeks after 1 2 an expenditure required to be reported under this sub-3 section is made, the registrant or any client of a reg-4 istrant who made or for whom was made such expenditure shall provide, in a standard format deter-5 mined by the Office of Lobbying Registration and 6 7 Public Disclosure, to any covered person or entity, whose name the registrant or client intends for the 8 9 registrant to include in either the registrant's semiannual report under section 5(a) or a separate report 10 on itemized expenditures under this subsection, a 11 complete list of the information the registrant intends 12 13 to disclose relative to that covered person or entity. The registrant shall not list in its report referred to 14 15 in this paragraph any information relative to a cov-16 ered person or entity who— 17 (A) was not the subject of the expenditure 18 referred to in the preceding sentence, or 19 (B) reimburses the person making such ex-20 penditure the full amount of such expenditure within 30 days of the receipt of notification 21 22 under this paragraph. (d) Exceptions.—The following are not subject to 23 subsection (b) or (c):

- (1) Anything for which market value is paid by 1 2 the recipient. 3 (2) A contribution, as defined in the Federal Election Campaign Act of 1971 (2 U.S.C. 431 et seq.) 4 that is lawfully made under that Act. 5 6 (3) An item of little intrinsic value such as a 7 greeting card, baseball cap, or a T-shirt or a personalized item such as a plaque, certificate, or trophy 8 that is intended solely for recognition of a covered leg-9 islative branch official. 10 (4) Food and attendance provided to a covered 11 person or entity at an event sponsored by an organi-12 zation described in section 170(c) or 527(e) of the In-13 14 ternal Revenue Code of 1986. (5)(A) An item described in subsection (b) (here-15 after in this paragraph referred to as an "item") 16 17 given under circumstances which make it clear that 18 the item is given for a nonbusiness purpose and is 19 motivated by a family relationship or personal friendship and not by the position of the recipient. In 20 determining if the giving of an item is motivated by 21
- 24 (i) The history of the relationship between 25 the individual giving the item and the individ-

the following factors shall be considered:

a family relationship or personal friendship, at least

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1	ual receiving the item, including whether or not
2	items have previously been exchanged by such in-
3	dividuals.
4	(ii) Whether the item was purchased by the
5	individual who gave the item.
6	(iii) Whether the individual who gave the
7	item also at the same time gave the same or
8	similar item to other covered persons or entities.
9	(B) The giving of an item shall not be considered
10	to be motivated by a family relationship or personal
11	friendship if the family member or friend seeks—
12	(i) to deduct the value of such item as a
13	business expense on the family member's or
14	friend's Federal income tax return, or
15	(ii) reimbursement either from a registrant
16	or from a client.
17	(6) Items which are not used and which are
18	promptly returned to the donor.
19	(7) Except with respect to items described in
20	subsection (c)—
21	(A) attendance, food, and refreshments at
22	widely attended gatherings, including conven-
23	tions, conferences, symposiums, retreats, dinners,
24	receptions, viewings, or similar events if such at-
25	tendance, food, and refreshments are unsolicited

1	by the recipient and provided by the sponsor of
2	the event,
3	(B) meals or entertainment that are unso-
4	licited by the recipient and not paid for either
5	directly or indirectly (including with funds of a
6	registrant or client) by a lobbyist or an agent of
7	a foreign principal (as defined in section 1(c) of
8	the Foreign Agents Registration Act) and not
9	paid for either directly or indirectly by a reg-
10	istrant described in section 5(b)(3), if an em-
11	ployee (other than a lobbyist) of—
12	(i) a registrant described in section
13	5(b)(4), or
14	(ii) a client of a registrant described in
15	section $5(b)(3)$ ,
16	acting in a representational capacity, substan-
17	tially participates in the meal or entertainment,
18	and
19	(C) modest items of food or refreshment such
20	as soft drinks, coffee, or doughnuts offered other
21	than as part of a meal.
22	(8) Rewards and prizes given to competitors in
23	contests or events, including random drawings open
24	to the public.

(9) Loans from financial institutions on terms 1 2 generally available to the public. 3 (10) Opportunities and benefits, including favorable rates and commercial discounts, available to the 4 5 public or to a class consisting of all Government employees whether or not restricted on the basis of geo-6 graphical considerations. 7 (11) Pension and other benefits resulting from 8 continued participation in an employee welfare and 9 benefits plan maintained by a former employer. 10 (12) Anything which is paid for by the Govern-11 ment or secured by the Government under Govern-12 13 ment contract. (13) Any gift accepted under specific statutory 14 authority except section 901 of the Ethics Reform Act 15 of 1989 (2 U.S.C. 31-2). 16 17 (14) Reduced membership or other fees for par-18 ticipation in organizational activities offered to all Government employees by professional organizations 19 if the only restrictions on membership relate to profes-20 21 sional qualifications. (15) Opportunities and benefits offered to mem-22 bers of a group or class in which membership is unre-23

lated to congressional employment.

- 1 (16) Opportunities and benefits offered to mem-2 bers of an organization, such as credit unions, in 3 which membership is related to congressional employ-4 ment if similar benefits are broadly available to large 5 segments of the public through organizations of simi-6 lar size.
  - (17) Gifts resulting from the covered legislative branch official's outside business or employment activities when it is clear that such benefits have not been offered or enhanced because of the covered legislative branch official's official status.
  - (18) Gifts resulting from the business or employment activities of a covered legislative branch official's spouse when it is clear that such benefits have not been offered or enhanced because of the covered legislative branch official's official position.
  - (19) Informational materials that are sent to a covered legislative branch official's office in the form of books, articles, periodicals, other written materials, audio tapes, videotapes, or other forms of communication.
  - (20) Home State products, food, or other items of minimal value used primarily for promotional purposes.

- 1 (e) Definition.—For purposes of this section, the 2 term "market value" when applied to a gift means the retail 3 cost a person would incur to purchase the gift. The market 4 value of a gift of a ticket entitling the holder to food, refresh-5 ments, or entertainment is the retail cost of similar food,
- 7 (f) CLIENTS.—

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refreshments, or entertainment.

- 8 (1) Notice to clients.—A registrant described 9 in section 5(b)(3) shall by written notice inform any 10 client of the registrant of the requirements of this sec-11 tion applicable to the client. Such notice shall be pro-12 vided at the time the registrant registers on behalf of 13 such client under section 4 and at the beginning of 14 each semiannual reporting period under section 5(a).
  - (2) Notice by clients.—If a client of a registrant makes an expenditure which such registrant will be required to report under subsection (c), the client shall promptly notify the registrant of such expenditure. Failure to provide such notice shall be considered to be a violation of this Act.
- 21 (g) House Rules.—Clause (4) of Rule XLIII of the 22 Rules of the House of Representatives is amended by adding 23 at the end the following: "A Member, officer, or employee 24 of the House of Representatives shall not accept a gift given

1	by a lobbyist or registrant subject to the Lobbying Disclo-
2	sure Act of 1994 in knowing violation of that Act.".
3	SEC. 7. ESTABLISHMENT AND DUTIES OF OFFICE OF LOB-
4	BYING REGISTRATION AND PUBLIC DISCLO-
5	SURE.
6	(a) Establishment.—
7	(1) Office and director.—There is established
8	as an independent agency in the executive branch an
9	Office of Lobbying Registration and Public Disclo-
10	sure, which shall be headed by a Director. The Direc-
11	tor shall be appointed by the President, by and with
12	the advice and consent of the Senate. The Director
13	shall be an individual who, by demonstrated ability,
14	background, training, and experience, is especially
15	qualified to carry out the functions of the position.
16	The term of service of the Director shall be 5 years.
17	(2) Compensation.—Section 5316 of title 5,
18	United States Code, is amended by adding at the end
19	thereof the following:
20	"Director of the Office of Lobbying Registration
21	and Public Disclosure.''.
22	(3) Employees and services.—The Director
23	may—
24	(A) appoint officers and employees, includ-
25	ing attorneys, in accordance with chapter 51

1	and subchapter III of chapter 53 of title 5, Unit-
2	ed States Code; and
3	(B) contract for financial and administra-
4	tive services (including those related to budget
5	and accounting, financial reporting, personnel,
6	and procurement) with the General Services Ad-
7	ministration or such other Federal agency as the
8	Director determines appropriate, for which pay-
9	ment shall be made in advance or by reimburse-
10	ment from funds of the Office in such amounts
11	as may be agreed upon by the Director and the
12	head of the agency providing such services.
13	Contract authority under subparagraph (B) shall be
14	effective for any fiscal year only to the extent that ap-
15	propriations are available for that purpose.
16	(b) Duties.—The Director of the Office of Lobbying
17	Registration and Public Disclosure shall—
18	(1) after notice and a reasonable opportunity for
19	public comment, and consultation with the Secretary
20	of the Senate, the Clerk of the House of Representa-
21	tives, and the Administrative Conference of the Unit-
22	ed States, prescribe such regulations, forms, and pen-
23	alty schedules as are necessary to carry out this Act;
24	(2) provide guidance and assistance on the reg-
25	istration and reporting requirements of this Act, in-

1	cluding the issuance of published decisions and advi-
2	sory opinions;
3	(3) review the registrations and reports filed
4	under this Act and make such verifications or inquir-
5	ies as are necessary to ensure the completeness, accu-
6	racy, and timeliness of the registrations and reports;
7	(4) develop filing, coding, and cross-indexing
8	systems to carry out the purposes of this Act, includ-
9	ing computerized systems designed to minimize the
10	burden of filing and maximize public access to mate-
11	rials filed under this Act;
12	(5) ensure that the computer systems developed
13	pursuant to paragraph (4)—
14	(A) allow the materials filed under this Act
15	to be accessed by client name, lobbyist name, and
16	registrant name;
17	(B) are compatible with computer systems
18	developed and maintained by the Federal Elec-
19	tion Commission, and that information filed in
20	the two systems can be readily cross-referenced;
21	and
22	(C) are compatible with computer systems
23	developed and maintained by the Secretary of
24	the Senate and the Clerk of the House of Rep-
25	resentatives:

1	(6) make copies of each registration and report
2	filed under this Act available to the public, upon the
3	payment of reasonable fees, not to exceed the cost of
4	such copies, as determined by the Director, in elec-
5	tronic and hard copy formats as soon as practicable
6	after the date on which such registration or report is
7	received;
8	(7) preserve the originals or accurate reproduc-
9	tion of—
10	(A) registrations filed under this Act, and
11	(B) of reports filed under this Act,
12	for a period of not less than 3 years from the date
13	on which the registration or report is received;
14	(8) maintain a computer record of—
15	(A) the information contained in registra-
16	tions, and
17	(B) the information contained in reports
18	filed under this Act for not less than 5 years
19	after the date on which such reports are received;
20	(9) compile and summarize, with respect to each
21	semiannual period, the information contained in reg-
22	istrations and reports filed with respect to such pe-
23	riod in a manner which clearly presents the extent
24	and nature of expenditures on lobbying activities dur-
25	ing such period;

- 1 (10) make information compiled and summa-2 rized under paragraph (9) available to the public in 3 electronic and hard copy formats as soon as prac-4 ticable after the close of each semiannual filing 5 period;
- (11) provide, by computer telecommunication or 6 7 other transmittal in a form accessible by computer, to 8 the Secretary of the Senate and the Clerk of the House of Representatives copies of all registrations and re-9 10 ports received under sections 4 and 5 and all compilations, cross-indexes, and summaries of such reg-11 12 istrations and reports, as soon as practicable (but not 13 later than 3 working days) after such material is re-14 ceived or created:
  - (12) make available to the public a list of all persons whom the Director determines, under section 9(c) or 10(c), to have violated this Act and submit such list to the Congress on a semiannual basis;
  - (13) upon request, indicate if an individual who may have been the subject of a lobbying contact is or has been within 3 years before the date of the request a covered executive branch official or a covered legislative branch official; and
- 24 (14) transmit to the President and the Congress 25 a report, not later than March 31 of each year, de-

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1	scribing the activities of the Office and the implemen-
2	tation of this Act, including—
3	(A) a financial statement for the preceding
4	fiscal year;
5	(B) a summary of the registrations and re-
6	ports filed with the Office with respect to the pre-
7	ceding calendar year;
8	(C) a summary of the registrations and re-
9	ports filed on behalf of foreign entities with re-
10	spect to the preceding calendar year; and
11	(D) recommendations for such legislative or
12	other action as the Director considers appro-
13	priate.
14	SEC. 8. INITIAL PROCEDURE FOR ALLEGED VIOLATIONS.
15	(a) Allegation of a Violation.—Whenever the Of-
16	fice of Lobbying Registration and Public Disclosure has
17	reason to believe that a person may be in violation of the
18	requirements of this Act, the Director shall notify the person
19	in writing of the nature of the alleged violation and provide
20	an opportunity for the person to respond in writing to the
21	allegation within 30 days after the notification is sent or
22	such longer period as the Director may determine appro-
23	priate in the circumstances.

(b) Initial Determination.—If the person responds 1 within the period described in the notification under sub-2 section (a). the Director shall— 3 4 (1) issue a written determination that the person 5 has not violated this Act if the person provides adequate information or explanation to make such deter-6 7 mination: or (2) make a formal request for information under 8 subsection (c) or a determination under section 9, if 9 the information or explanation provided indicates 10 that such person may have violated this Act. 11 A determination under paragraph (1) may be published by the Director with the names redacted if the Director determines the determination without the names provides useful 15 guidance. (c) Formal Request for Information.—If a per-16 son fails to respond in writing within the period described in the notification under subsection (a) or the response is not adequate to determine whether such person has violated this Act, the Director may make a formal request for specific additional written information (subject to applicable privileges) that is reasonably necessary for the Director to make such determination. Each such request shall be structured to minimize any burden imposed, consistent with the

1	need to determine whether the person is in compliance with
2	this Act, and shall—
3	(1) state the nature of the conduct constituting
4	the alleged violation which is the basis for the inquiry
5	and the provision of law applicable thereto;
6	(2) describe the class or classes of material to be
7	produced pursuant to the request with such definite-
8	ness and certainty as to permit such material to be
9	readily identified; and
10	(3) prescribe a return date or dates which pro-
11	vide a reasonable period of time within which the
12	person may assemble and make available for inspec-
13	tion and copying or reproduction the material so
14	requested.
15	(d) Nondisclosure of Information.—Information
16	provided to the Director under this section and sections 9
17	and 10 shall not be made available to the public without
18	the consent of the person providing the information, except
19	to the extent such information may be included in—
20	(1) any new or amended registration or report
21	filed in connection with an inquiry under this sec-
22	tion; or
23	(2) a written decision issued by the Director
24	under section 9 or 10 after appropriate redaction by

- the Director to protect the interests of innocent
   parties.
   SEC. 9. DETERMINATIONS OF VIOLATIONS.
- 5 SEC. 9. DETERMINATIONS OF VIOLATIONS.
- 4 (a) Notification and Hearing.—If the information 5 provided to the Director under section 8 indicates that a 6 person may have violated this Act, the Director shall—
- 7 (1) notify the person in writing of this finding 8 and, if appropriate, a proposed penalty assessment 9 and provide such person with an opportunity to re-10 spond in writing within 30 days after the notice is 11 sent; and
- 12 (2) if requested in writing by that person within 13 that 30-day period, afford the person an opportunity 14 for a hearing on the record under the provisions of 15 section 554 of title 5, United States Code.
- (b) Determination.—Upon the receipt of a written response under subsection (a)(1) when no hearing under subsection (a)(2) is requested, upon the completion of a hearing requested under subsection (a)(2), or upon the expiration of 30 days in a case in which no such written response is received, the Director shall review the information received under this section (including evidence presented at any such hearing) and section 8 and make a final determination whether there was a violation and a final determination of the penalty, if any. If no written response was

1	received under this section within the 30-day period pro-
2	vided, the determination and penalty assessment shall con-
3	stitute a final order not subject to appeal.
4	(c) Written Decision.—
5	(1) Determination of violation.—If the Di-
6	rector makes a final determination under subsection
7	(b) that there was a violation, the Director shall issue
8	a public written decision—
9	(A) directing the person to correct the viola-
10	tion; and
11	(B) assessing a civil monetary penalty in
12	an amount determined as follows:
13	(i) In the case of a minor violation, the
14	amount shall be no more than \$10,000, de-
15	pending on the nature and extent of the vio-
16	lation.
17	(ii) In the case of a significant viola-
18	tion, the amount shall be more than
19	\$10,000, but no more than \$200,000, de-
20	pending on the nature and extent of the vio-
21	lation and the extent to which the person
22	may have profited from the violation.
23	(2) Determination of no violation or insuf-
24	FICIENT EVIDENCE.—If the Director determines that
25	no violation occurred or there was not sufficient evi-

- dence that a violation occurred, the Director shall
  issue a written notice of such determination to the
  person charged. Such notice may be published by the
  Director with names redacted if the Director determines it provides useful guidance.
- 6 (d) CIVIL INJUNCTIVE RELIEF.—If a person fails to 7 comply with a directive to correct a violation under sub-8 section (c), the Director shall refer the case to the Attorney 9 General to seek civil injunctive relief in the appropriate 10 court of the United States to compel such person to comply

# (e) Penalty Assessments.—

with such directive.

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- (1) General rule.—No penalty shall be assessed under this section unless the Director finds that the person subject to the penalty knew or should have known that such person was in violation of this Act. In determining the amount of a penalty to be assessed, the Director shall take into account the totality of the circumstances, including the extent and gravity of the violation and such other matters as justice may require.
- (2) REGULATIONS.—Regulations prescribed by the Director under section 7 shall define minor and significant violations. Significant violations shall be defined to include a failure to register and any other

1 violation that is extensive or repeated if the person who commits such violation knew or should have 2 known that the action constituting the violation was 3 a violation of this Act. 5 (f) Limitation.—No proceeding shall be initiated under this section relating to a registration or report filed or required to be filed under this Act unless the Director notifies the person who is to be the subject to the proceeding 8 of the alleged violation within 3 years after the date on which such registration or report was filed or was required 10 to be filed. 11 SEC. 10. OTHER VIOLATIONS. 13 (a) Late Registration or Filing; Failure To Provide Information.—If a person registers or files a report after a registration or filing is required under this Act, or fails to provide information requested by the Director under section 8(c), the Director shall— 18 (1) notify the person in writing of the violation 19 and a proposed penalty assessment and provide such 20 person with an opportunity to respond in writing 21 within 30 days after the notice is sent; and 22 (2) if requested by that person within that 30day period, afford the person a hearing in accordance 23

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with section 9(a)(2).

1	(b) Determination.—Upon the receipt of a written
2	response under subsection (a)(1) when no hearing under
3	subsection (a)(2) is requested, upon the completion of a
4	hearing requested under subsection (a)(2), or upon the expi-
5	ration of 30 days in a case in which no such written re-
6	sponse is received, the Director shall review the information
7	received under subsection (a) (including evidence presented
8	at any such hearing) and, unless the Director determines,
9	on the basis of such information, that the late filing or fail-
10	ure to provide information was justified, the Director shall
11	make a final determination of a violation and a final deter-
12	mination of the penalty, if any. If no written response or
13	request for a hearing was received under subsection (a)
14	within the 30-day period provided, the determination and
15	penalty assessment shall constitute a final order not subject
16	to appeal.
17	(c) Written Decision.—
18	(1) Determination of violation.—If the Di-
19	rector makes a final determination under subsection
20	(b) that there was a violation, the Director shall issue
21	a public written decision—
22	(A) in the case of a late registration or fil-
23	ing, assessing a civil monetary penalty of \$200
24	for each week by which the filing was late, with
25	the total penalty not to exceed \$10,000; or

1	(B) in the case of a failure to provide infor-
2	mation—
3	(i) directing the person to provide the
4	information within a reasonable period of
5	time; and
6	(ii) except where the Director deter-
7	mines that the violation was the result of a
8	good faith dispute over the validity or ap-
9	propriate scope of a request for information,
10	assessing a civil monetary penalty in an
11	amount not to exceed \$10,000.
12	(2) Determination of no violation or insuf-
13	FICIENT EVIDENCE.—If the Director determines that
14	no violation occurred or there was not sufficient evi-
15	dence that a violation occurred, the Director shall
16	issue a written notice of such determination to the
17	person charged. Such notice may be published by the
18	Director with names redacted if the Director deter-
19	mines it provides useful guidance.
20	(d) Civil Injunctive Relief.—In the case of a per-
21	son failing to comply with a directive issued under sub-
22	section (c)(2)(A), the Director shall refer such matter to the
23	Attorney General, who shall seek civil injunctive relief in
24	the appropriate court of the United States to compel such
25	person to comply with such directive unless the Attorney

- 1 General finds no reasonable likelihood that the Government
- 2 would prevail.

## 3 SEC. 11. JUDICIAL REVIEW.

- 4 (a) Final Decision.—A written decision issued by
- 5 the Director under section 9 or 10 shall become final 60
- 6 days after the date on which the Director provides notice
- 7 of the decision, unless such decision is appealed under sub-
- 8 section (b) of this section.
- 9 (b) Appeal.—Any person adversely affected by a writ-
- 10 ten decision issued by the Director under section 9 or 10
- 11 may appeal such decision, except as provided under section
- 12 9(b) or 10(b), to the appropriate United States court of ap-
- 13 peals. Such review may be obtained by filing a written no-
- 14 tice of appeal in such court no later than 60 days after
- 15 the date on which the Director provides notice of the Direc-
- 16 tor's decision and by simultaneously sending a copy of such
- 17 notice of appeal to the Director. The Director shall file in
- 18 such court the record upon which the decision was issued,
- 19 as provided under section 2112 of title 28, United States
- 20 Code. The findings of fact of the Director shall be conclusive,
- 21 unless found to be unsupported by substantial evidence, as
- 22 provided under section 706(2)(E) of title 5, United States
- 23 Code. Any penalty assessed or other action taken in the de-
- 24 cision shall be stayed during the pendency of the appeal.

- 1 (c) Recovery of Penalty.—Any penalty assessed in
- 2 a written decision which has become final under this Act
- 3 may be recovered in a civil action brought by the Attorney
- 4 General in an appropriate United States district court. In
- 5 any such action, no matter that was raised or that could
- 6 have been raised before the Director or pursuant to judicial
- 7 review under subsection (b) may be raised as a defense, and
- 8 the determination of liability and the determination of
- 9 amounts of penalties and assessments shall not be subject
- 10 to review.

#### 11 SEC. 12. RULES OF CONSTRUCTION.

- 12 (a) Constitutional Rights.—Nothing in this Act
- 13 shall be construed to prohibit or interfere with—
- 14 (1) the right to petition the government for the
- 15 redress of grievances,
- 16 (2) the right to express a personal opinion, or
- 17 (3) the right of association,
- 18 protected by the First Amendment to the Constitution.
- 19 (b) Prohibition of Activities.—Nothing in this Act
- 20 shall be construed to prohibit, or to authorize the Director
- 21 or any court to prohibit lobbying activities or lobbying con-
- 22 tacts by any person, regardless of whether such person is
- 23 in compliance with the requirements of this Act.
- 24 (c) Audit and Investigations.—Nothing in this Act
- 25 shall be construed to grant general audit or investigative

1	authority to the Director, or to authorize the Director to
2	review the files of a registrant, except in accordance with
3	the requirements of section 8.
4	SEC. 13. AMENDMENTS TO THE FOREIGN AGENTS REG-
5	ISTRATION ACT.
6	The Foreign Agents Registration Act of 1938 (22
7	U.S.C. 611 et seq.), is amended—
8	(1) in section 1—
9	(A) by striking out subsection (j);
10	(B) in subsection (o), by striking out "the
11	dissemination of political propaganda and any
12	other activity which the person engaging therein
13	believes will, or which he intends to, prevail
14	upon, indoctrinate, convert, induce, persuade, or
15	in any other way influence'' and inserting in
16	lieu thereof "any activity which the person en-
17	gaging in believes will, or which he intends to,
18	in any way influence'';
19	(C) in subsection (p) by striking out the
20	semicolon and inserting in lieu thereof a period;
21	and
22	(D) by striking out subsection (q);
23	(2) in section 3(g) (22 U.S.C. 613(g)), by strik-
24	ing out ''established agency proceedings, whether for-
25	mal or informal." and inserting in lieu thereof "judi-

1	cial proceedings, criminal or civil law enforcement
2	inquiries, investigations or proceedings, or agency
3	proceedings required by statute or regulation to be
4	conducted on the record.";
5	(3) in section 3 (22 U.S.C. 613), by adding at
6	the end the following:
7	"(h) Any agent of a person described in section 1(b)(2)
8	or an entity described in section 1(b)(3) of this Act if the
9	agent is required to register and does register under the
10	Lobbying Disclosure Act of 1994 in connection with the
11	agent's representation of such person or entity.''.
12	(4) in section 4(a) (22 U.S.C. 614(a))—
13	(A) by striking out ''political propaganda''
14	and inserting in lieu thereof "informational ma-
15	terials''; and
16	(B) by striking out "and a statement, duly
17	signed by or on behalf of such an agent, setting
18	forth full information as to the places, times, and
19	extent of such transmittal";
20	(5) in section 4(b) (22 U.S.C. 614(b))—
21	(A) in the matter preceding clause (i) by
22	striking out ''political propaganda'' and insert-
23	ing in lieu thereof "informational materials";
24	and

1	(B) by striking out "(i) in the form of
2	prints, or" and all that follows through the end
3	of the subsection and inserting in lieu thereof
4	"without placing in such informational mate-
5	rials a conspicuous statement that the materials
6	are distributed by the agent on behalf of the for-
7	eign principal, and that additional information
8	is on file with the Department of Justice, Wash-
9	ington, District of Columbia. The Attorney Gen-
10	eral may by rule define what constitutes a con-
11	spicuous statement for the purposes of this sub-
12	section.'';
13	(6) in section 4(c) (22 U.S.C. 614(c)), by strik-
14	ing out ''political propaganda'' and inserting in lieu
15	thereof ''informational materials'';
16	(7) in section 6 (22 U.S.C. 616)—
17	(A) in subsection (a), by striking out "and
18	all statements concerning the distribution of po-
19	litical propaganda'';
20	(B) in subsection (b), by striking out '', and
21	one copy of every item of political propaganda'';
22	and
23	(C) in subsection (c), by striking out "cop-
24	ies of political propaganda,'';
25	(8) in section 8 (22 U.S.C. 618)—

1	(A) in subsection (a)(2), by striking out "or
2	in any statement under section 4(a) hereof con-
3	cerning the distribution of political propa-
4	ganda''; and
5	(B) by striking out subsection (d); and
6	(9) in section 11 (22 U.S.C. 621), by striking out
7	", including the nature, sources, and content of politi-
8	cal propaganda disseminated or distributed''.
9	SEC. 14. AMENDMENTS TO THE BYRD AMENDMENT.
10	(a) Revised Certification Requirements.—Sec-
11	tion 1352(b) of title 31, United States Code, is amended—
12	(1) in paragraph (2), by striking out subpara-
13	graphs (A), (B), and (C) and inserting in lieu thereof
14	the following:
15	"(A) the name of any registrant under the
16	Lobbying Disclosure Act of 1994 who has made
17	lobbying contacts on behalf of the person with re-
18	spect to that Federal contract, grant, loan, or co-
19	operative agreement; and
20	"(B) a certification that the person making
21	the declaration has not made, and will not make,
22	any payment prohibited by subsection (a).";
23	(2) in paragraph (3), by striking out all that fol-
24	lows "loan shall contain" and inserting in lieu there-
25	of "the name of any registrant under the Lobbying

Disclosure Act of 1994 who has made lobbying con-1 2 tacts on behalf of the person in connection with that loan insurance or guarantee."; and 3 (3) by striking out paragraph (6) and redesignating paragraph (7) as paragraph (6). 5 6 (b) REMOVAL OF OBSOLETE REPORTING REQUIRE-MENT.—Section 1352 of title 31. United States Code, is further amended— 8 (1) by striking subsection (d); and 9 (2) by redesignating subsections (e), (f), (g), and 10 (h) as subsections (d), (e), (f), and (g), respectively. 11 12 SEC. 15. REPEAL OF CERTAIN LOBBYING PROVISIONS. 13 (a) Repeal of the Federal Regulation of Lob-BYING ACT.—The Federal Regulation of Lobbying Act (2) U.S.C. 261 et seq.) is repealed. (b) Repeal of Provisions Relating to Housing 16 LOBBYIST ACTIVITIES.— 18 (1) Section 13 of the Department of Housing 19 and Urban Development Act (42 U.S.C. 3537b) is re-20 pealed. (2) Section 536(d) of the Housing Act of 1949 21 22 (42 U.S.C. 1490p(d)) is repealed. SEC. 16. CONFORMING AMENDMENTS TO OTHER STATUTES. 24 (a) Amendment to Competitiveness Policy Coun-

CIL ACT.—Section 5205(e) of the Competitiveness Policy

- 1 Council Act (15 U.S.C. 4804(e)) is amended by inserting
- $2\,$  ''or a lobbyist for a foreign entity (as the terms 'lobbyist'
- 3 and 'foreign entity' are defined in section 3 of the Lobbying
- 4 Disclosure Act of 1994)" after "an agent for a foreign
- 5 principal".
- 6 (b) Amendments to Title 18, United States
- 7 Code.—Section 219(a) of title 18, United States Code, is
- 8 amended (1) by inserting "or a lobbyist required to register
- 9 under the Lobbying Disclosure Act of 1994 in connection
- 10 with the representation of a foreign entity, as defined in
- 11 section 3(7) of that Act" after "an agent of a foreign prin-
- 12 cipal required to register under the Foreign Agents Reg-
- 13 istration Act of 1938", and (2) by striking out ", as amend-
- 14 ed,". Section 201(c)(1) of such title is amended by inserting
- 15 "or rule or regulation issued pursuant to section 7353(b)
- 16 by the supervising ethics office as defined in section
- 17 7353(d)(1) (A) through (E) of title 5" after "as provided
- 18 by law".
- 19 (c) Amendment to Foreign Service Act of
- 20 1980.—Section 602(c) of the Foreign Service Act of 1980
- 21 (22 U.S.C. 4002(c)) is amended by inserting "or a lobbyist
- 22 for a foreign entity (as defined in section 3(7) of the Lobby-
- 23 ing Disclosure Act of 1994)" after "an agent of a foreign
- 24 principal (as defined by section 1(b) of the Foreign Agents
- 25 Registration Act of 1938)".

## SEC. 17. IDENTIFICATION OF FOREIGN CLIENT.

- 2 (a) Oral Lobbying Contact.—Any person who
- 3 makes an oral lobbying contact with a covered legislative
- 4 branch official or a covered executive branch official on be-
- 5 half of a foreign client shall, on the request of the official,
- 6 identify the client on whose behalf the lobbying contact was
- 7 made, state that such client is considered a foreign client
- 8 under this section, and state whether such person is reg-
- 9 istered on behalf of that client under section 4. Such person
- 10 shall, within one week of such lobbying contact, send to the
- 11 covered legislative branch official or the covered executive
- 12 branch official written confirmation of the information
- 13 provided.
- 14 (b) Written Lobbying Contact.—Any person who
- 15 makes a written lobbying contact (including an electronic
- 16 communication) with a covered legislative branch official
- 17 or a covered executive branch official on behalf of a foreign
- 18 client shall identify the client on whose behalf the lobbying
- 19 contact was made, state that such client is considered a for-
- 20 eign client under this section, and state whether such person
- 21 is registered on behalf of that client under section 4.
- 22 (c) Definition.—For purposes of subsections (a) and
- 23 (b), the term "foreign client" means a foreign entity as de-
- 24 fined in section 3(7) or any organization or combination
- 25 of persons under United States or foreign law if more than
- 26 50 percent of its members are foreign entities, if more than

- 1 50 percent of the equitable ownership of the organization
- 2 or combination is held by foreign entities, or if more than
- 3 50 percent of its financial support is provided by foreign
- 4 entities.

#### 5 SEC. 18. AUTHORIZATION OF APPROPRIATIONS.

- 6 There are authorized to be appropriated for each fiscal
- 7 year such sums as may be necessary to carry out this Act.
- 8 SEC. 19. SEVERABILITY.
- 9 If any provision of this Act, or the application thereof,
- 10 is held invalid, the validity of the remainder of this Act
- 11 and the application of such provision to other persons and
- 12 circumstances shall not be affected thereby.

## 13 SEC. 20. EFFECTIVE DATES AND INTERIM RULE.

- 14 (a) In General.—Except as otherwise provided in
- 15 this section, the provisions of this Act shall take effect 1
- 16 year after the date of the enactment of this Act.
- 17 (b) Establishment of Office.—The provisions of
- 18 sections 7 and 18 and the amendments made by section 16
- 19 shall take effect on the date of the enactment of this Act.
- 20 (c) Repeals and Amendments.—The repeals and
- 21 amendments made under sections 13, 14, and 15 shall take
- 22 effect as provided under subsection (a), except that such re-
- 23 peals and amendments—
- 24 (1) shall not affect any proceeding or suit com-
- 25 menced before the effective date under subsection (a),

- and in all such proceedings or suits, proceedings shall be had, appeals taken, and judgments rendered in the same manner and with the same effect as if this Act
- 4 had not been enacted; and
- (2) shall not affect the requirements of Federal
   agencies to compile, publish, and retain information
   filed or received before the effective date of such repeals and amendments
- 8 peals and amendments.
- 9 (d) Regulations.—Proposed regulations required to
- 10 implement this Act shall be published for public comment
- 11 no later than 270 days after the date of the enactment of
- 12 this Act. No later than 1 year after the date of the enact-
- 13 ment of this Act, final regulations required to implement
- 14 this Act shall be published.
- 15 (e) Phase-in-Period.—No penalty shall be assessed
- 16 by the Director under section 9(e) for a violation of this
- 17 Act, other than for a violation of section 6, which occurs
- 18 during the first semiannual reporting period under section
- 19 5 after the effective date prescribed by subsection (a).
- 20 (f) Interim Reporting Rule.—
- 21 (1) RULE.—For 3 years after the date of the en-
- 22 actment of this Act, any registrant engaged in lobby-
- ing activities on its own behalf that is denied a de-
- 24 duction for expenditures associated with such lobby-
- 25 ing activities under section 162(e) of the Internal

Revenue Code of 1986, may make a good faith estimate (by category of dollar value) of the amount of
the deduction denied for the applicable semiannual
period to meet the requirements of section 5(b)(4) of
this Act. Each time a registrant elects to estimate lobbying expenditures pursuant to this paragraph, the
registrant shall inform the Director that it is making
such an estimate.

- (2) Study.—Within 120 days of the filing of reports by registrants under section 5 in the second semiannual reporting period, the Comptroller General of the United States shall review reporting by registrants under paragraph (1) in such periods and report to the Congress—
  - (A) the differences between the definition of lobbying activities in section 3 and the definition of lobbying expenditures in such section 162(e) as each are implemented by regulations;
  - (B) the impact any such differences may have on the amounts reported by the registrants who elect to estimate lobbying expenditures pursuant to paragraph (1); and
- (C) any changes to this Act or to such section 162(e) which the Comptroller General may recommend to harmonize the two definitions.

(g) Transitional Filing Requirement.—

- 2 (1) SIMULTANEOUS FILING.—Subject to the provisions of paragraph (2), each registrant shall transmit simultaneously to the Secretary of the Senate and the Clerk of the House of Representatives an identical copy of each registration and report required to be filed under this Act.
  - (2) Sunset provision.—The simultaneous filing requirement under paragraph (1) shall be effective until such time as the Director, in consultation with the Secretary of the Senate and the Clerk of the House of Representatives, determines that the Office of Lobbying Registration and Public Disclosure is able to provide computer telecommunication or other transmittal of registrations and reports as required under section 7(b)(11).
    - (3) Implementation.—The Director, the Secretary of the Senate, and the Clerk of the House of Representatives shall take such actions as necessary to ensure that the Office of Lobbying Registration and Public Disclosure is able to provide computer telecommunication or other transmittal of registrations and reports as required under section 7(b)(11) on the

- 1 effective date of this Act, or as soon thereafter as rea-
- 2 sonably practicable.

Attest:

Clerk.

S 349 EAH——2

S 349 EAH——3

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